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(formerly known as NORTHROP GRUMMAN CORPORATION)

SUPERIOR COURT OF THE STATE OF CALIFORNIA

COUNTY OF ORANGE – COMPLEX CIVIL

ORANGE COUNTY WATER DISTRICT,

Plaintiff,

vs.

NORTHROP CORPORATION,
NORTHROP GRUMMAN
CORPORATION; AMERICAN
ELECTRONICS, INC.; MAG
AEROSPACE INDUSTRIES, INC.;
GULTON INDUSTRIES, INC.; MARK
IV INDUSTRIES, INC.; EDO
CORPORATION; AEROJET-GENERAL
CORPORATION; MOORE BUSINESS
FORMS, INC.; AC PRODUCTS;
FULLERTON MANUFACTURING
COMPANY; FULLERTON BUSINESS
PARK LLC and DOES 1 through 400,
inclusive,

Defendants.

AND RELATED CROSS ACTIONS

Case No. 04CC00715

**NORTHROP GRUMMAN SYSTEMS
CORPORATION'S CLOSING BRIEF
AND PROPOSED FINDINGS**

Dept: CX-104

Judge: Hon. Kim G. Dunning

Complaint Filed: December 17, 2004

Trial Date: February 10, 2012

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1 **I. INTRODUCTION**

2 Despite a 53-day trial spanning five months, the District has failed to establish the
3 most basic and essential element of its two statutory causes of action, namely, the
4 element of causation. Recovery for remedial action costs under the OCWD Act may be
5 made only from persons who caused the District to incur reasonable and necessary
6 remedial action costs. (Cal. Water Code App. § 40-8 (c).) Recovery under the HSAA
7 similarly is limited to indemnity or contribution from an owner or operator of a facility at
8 which a release of a hazardous substance actually caused the District to incur necessary
9 response costs. (HSAA § 25363 (e); *Carson Harbor Village Ltd. v. Unocal Corp.* (9th
10 Cir. 2001) 270 F.3d 863, 871.)

11 Simply put, the District has failed to prove causation, an essential element of its
12 prima facie case, and hence judgment should be granted accordingly. The District failed
13 to present evidence demonstrating that its remedial action costs were necessitated by
14 contaminant releases from any of the three Northrop Grumman (“Northrop”) sites.
15 Rather, the evidence shows that Northrop’s EMD site is not a source of any groundwater
16 contamination and, consequently, it cannot be a cause of any necessary remedial costs.
17 Nor have remedial action costs been necessary to address contamination from the Kester
18 or Y-12 sites, both of which are being fully remediated under the supervision of the
19 Regional Water Quality Control Board (“Regional Board”). The Regional Board, unlike
20 the District, is the state agency responsible for contamination cleanup in California, and
21 it is the governing body responsible for regulating contaminated sites.

22 EMD, the largest of the three Northrop sites, was fully remediated in 1991. Since
23 that time hundreds of soil and groundwater samples have been taken affirming the
24 conclusions reached by both the Regional Board and the District that EMD is not a
25 source of groundwater contamination. The District’s own groundwater sampling in 2010
26 further confirmed that no residual contamination exists requiring remediation by
27 OCWD’s proposed system. Indeed, Dr. Waddell (“Waddell”) admitted that the low
28 levels of contamination in the groundwater beneath EMD are consistent with

1 contamination resulting from upgradient sources.

2 Northrop does not dispute that contaminant releases of PCE at Kester and TCE at
3 Y-12 impacted groundwater, but the evidence shows Northrop is already remediating
4 those releases under Regional Board supervision. During the several decades while
5 OCWD took no action to address the groundwater contamination, Northrop undertook its
6 own extensive cleanup efforts under Regional Board's supervision. At Y12, for
7 example, Northrop is effectively remediating the groundwater to drinking water
8 standards through an innovative circulation well system

9 As to the Kester site, the Regional Board has issued a no further action letter for
10 soil closure, and it is reviewing a remedial action plan for remediation in the perched
11 zone. The most recent data indicates that soil remediation has been extremely effective.
12 In addition to any active remediation required by the Regional Board, the insitu
13 groundwater remediation project located immediately downgradient the Y12 site will
14 capture any residual PCE that conceivably emanates from Kester.

15 Consequently, none of OCWD's past investigative activities or proposed remedial
16 costs were or are necessary to address contamination from Kester or Y-12 because
17 releases from those sites already have or are being effectively rectified. Northrop is fully
18 remediating Kester and Y-12 and remediation activities will only be completed when the
19 Regional Board is satisfied that these two sites do not pose any threat to groundwater.
20 Whether OCWD's North Basin treatment project is ever built is irrelevant to the quality
21 of water emanating from the Northrop facilities.¹

22 Apparently frustrated by what it perceived as slow action by the Regional Board,
23 OCWD's prior management aggressively embarked upon a multi-million dollar
24

25 ¹ At some point during the early 2000s, OCWD decided to embark upon its own cleanup. A
26 decade later, OCWD has remediated nothing. In testimony from Roy Herndon and David Mark,
27 it is clear that the regional project is aimed at addressing problems well beyond Northrop or to
28 capture contaminants not yet identifiable or regulated. However laudable those goals, the
OCWD Act and HSAA only permit reimbursement to be ordered for costs actually tied to
releases necessitating remediation.

1 oversized regional project with the apparent belief that Northrop would be jointly and
2 severally liability for all cleanup costs regardless of whether it contributed to them.
3 Ironically, OCWD itself has failed to clean up a single molecule in the 10+ years it has
4 been designing the Project while Northrop has effectively treated its releases. Even if the
5 Court were to take sympathy on the dilemma OCWD's new management now faces and
6 determine that some of the remedial action costs incurred were necessary as a result of
7 Northrop's contamination, the undisputed evidence establishes that an allocation of costs
8 as to Northrop is both legally required and fair.

9 Northrop's expert evidence establishes a reasonable basis for the court to allocate
10 a share of 1.8% to Northrop on a cost allocation basis or a share of 4.0% on a VOC
11 volumetric basis. In any event, Northrop's liability should be no greater than what a
12 dedicated VOC cleanup downgradient of Y-12 and EMD would have cost when
13 approved by the district board in 2001, namely, approximately \$1 million per extraction
14 well including capital costs and operations and maintenance.

15 Allocation is more than appropriate given the trial evidence. First, the Project
16 area covers approximately four and a half square miles, most of which are upgradient or
17 cross-gradient of Northrop. Second, by OCWD's own admission, approximately fifty
18 percent of the Project costs are for the cleanup of perchlorate and nitrate contamination
19 for which the District itself is responsible and for the treatment of dioxane, TCP, and
20 DCA. OCWD produced no credible evidence that Northrop ever used or released any of
21 these constituents. Northrop is responsible for the damages caused by Northrop, if any,
22 and it should not be legally obligated to pay for damage caused by others or by the
23 district itself.

24 **II. THE DISTRICT HAS FAILED TO PROVE THAT CONTAMINANT**
25 **RELEASES FROM NORTHROP SITES HAVE CAUSED THE DISTRICT**
TO INCUR NECESSARY COSTS

26 Northrop owned or operated three sites all located in the far western portion of the
27 Project area; EMD is located at 500 East Orangethorpe Avenue, Anaheim; Y-12 is
28 located at 301 East Orangethorpe Avenue, Anaheim; and Kester Solder is located at 1730

1 North Orangethorpe Park, Anaheim. EMD and Y-12 are contiguous and Kester Solder is
2 approximately 1,500 feet to the east. (Transcript, (RT) 5197:3-16.)

3 **A. EMD is Not a Source of Groundwater Contamination**

4 The EMD facility is the largest of the three Northrop sites. (RT 5196:25-5197:5.)
5 Northrop purchased the EMD site in 1951. (RT 1639:15-19.) There were several
6 buildings on the site, the largest of which was the Y-1 building, which was about
7 250,000 sq. feet, located along the northeastern portion of the property. (RT 1660:23-
8 1661:3.) A degreaser was operated within the anodic room in Y-1; there were also
9 degreasers in the Y-2 building, which was south of the Y-1 building and towards the
10 central portion of the property. (RT 1661:12-21.)

11 Northrop operated the EMD facility for 38 years and used TCA and TCE in its
12 degreasers for the vast majority of those years. (RT 5445:16-22.) TCA was used as a
13 solvent at EMD for approximately 11 years and TCE was used for approximately 36
14 years. (RT 5447:11-20.) There were releases of both TCE and TCA at EMD. (RT
15 1642:8-12; 5272:17-22.) The releases were primarily in the Y-1 building at and near the
16 anodic room. (RT 1643:8-20; 5272:20-22.) There were also releases in wastewater. (RT
17 1643:12-20; 5446:2-10.)

18 OCWD presented no evidence that PCE was ever used at EMD. Waddell
19 repeatedly acknowledged that Monitor Plating (located to the east and upgradient of
20 EMD) is the source of all PCE contamination found in the groundwater beneath EMD
21 and that Monitor Plating also is the source of some of the TCE contamination found in
22 the groundwater. (RT 1665:13-1666:4; 1696:16-24; 2768:9-12.)

23 Upon discovery of contamination at the site, Northrop's consultants performed a
24 comprehensive investigation. Site closure occurred in 1991 at which time all on-site
25 buildings were demolished and removed which allowed the site to be more thoroughly
26 characterized. (RT 5275:24-5276:9.) More than 1,600 soil samples and soil vapor
27 samples were collected by Northrop and its consultants from 130 different sampling
28 points. (RT 5274:5-21.)

1 Northrop further undertook extensive remediation. Specifically, Northrop
2 excavated the soil contamination, performed detailed site assessment, installed and
3 operated an extensive soil vapor extraction system and then further excavated again
4 down to a clay layer to a depth of approximately 40 ft. (RT 5276:10-5277:5.)
5 Remediation activities were performed under the supervision of both the Regional Board
6 and the Orange County Health Care Agency (“OCHCA”) and a cleanup standard of a
7 total VOC concentration of 1ppm was established for the site. (RT 5278:20-5279:13.)
8 Cleanup standards are set by the Regional Board based upon its determination of the
9 level of contamination that could pose a threat to groundwater. (RT 2720:18-22.)²

10 Following completion of remediation and closure, both the Regional Board and
11 the OCHA issued no further action letters. (RT 2720:22-26, Exhibits (“Ex.”) 12613 and
12 15314.) In its no further action letter, the Regional Board stated that remediation
13 activities “indicate that the VOCs that remain in the soil at the site do not appear to be
14 present in concentrations that would result in a significant impact on water quality”. (Ex.
15 12613-1.) Even Roy Herndon, the District’s chief hydrologist, admitted at the time that
16 the soil cleanup at EMD was “a thorough and comprehensive project from a soil
17 remediation standpoint and Northrop can be commended for this effort.” (Ex. 1445-2.)
18 Not surprisingly, Waddell failed to consider OCWD’s previously articulated opinion in
19 reaching his conclusion on site characterization. (RT 2723:8-2724:3.)

20 After obtaining the “no further action” letter 1991, Northrop conducted additional
21 groundwater monitoring for several years and the results were reported to the Regional
22 Board. The Regional Board concluded in 1993 that “contaminants in groundwater
23 beneath the site probably originate from an off-site source.” (Ex. 11459-1.) Accordingly,
24 the Board authorized Northrop to abandon the monitoring wells at the site except for
25 MW-8 and MW-9, (later named AM-42 and AM-42A) which Northrop transferred to the
26

27 ² Notably, the California State Department of Toxic Substance Control overseeing cleanup at
28 the Johnson Control site located within the project area established a substantially more liberal
cleanup goal of 1.3 parts per million (1300 ppb). (RT 2725:19-2726:13.)

1 District pursuant to an agreement entered into with the District. (*Id.* RT 2747:13-19.)
2 Indeed, the District itself concluded that “on-site groundwater contamination may have
3 originated from an unknown upgradient source east of the Northrop site.” (Ex. 15325-2.)
4 In addition, approximately 600 soil samples were collected at the site after closure and
5 none exceeded the approved cleanup level. (RT 5288:13-21; 2724:12-2725:8.)
6 The EMD site investigation was very rigorous. Northrop’s expert Tofani testified that he
7 has never seen a site more heavily investigated than EMD in his many years of experience. (RT
8 5288:22-24.) The property was subsequently sold and redeveloped.

9
10 **1. OCWD Presented No Credible Evidence that Activities at EMD
Have Caused the District to Incur Any Remedial Action Costs**

11 Waddell’s opinion that TCE and DCE contamination at EMD is a cause of the
12 District’s remedial action costs is based upon sampling data taken prior to remediation at
13 the site in 1991. Waddell mistakenly testified that there were TCE concentrations at
14 EMD of 140 ppb that required remediation. (RT 1684:18-1685:5.) On cross-
15 examination, however, he acknowledged that the sample of 140 ppb was taken in 1989
16 (RT 2727:26-2728:2.), and that no sample taken at any monitoring well at EMD over the
17 past twenty years has shown levels even as high as 40 ppb. (RT 2729:12-2730:3.) Again
18 under cross-examination, he conceded that the earlier 140 ppb sample result also showed
19 a PCE hit of 9ppb that was attributable to Monitor Plating. Finally, Waddell
20 acknowledged that he was unable to determine the extent to which Monitor Plating had
21 contributed to the TCE sample showing 140 ppb. (RT 2731:1-6, 2732:4-7; 2733:5-8.)³

22 More significantly, Waddell admitted that the OCWD proposed treatment plant
23 will not capture or treat any of the groundwater containing elevated TCE concentration
24 which may have been present in the groundwater when sampling was conducted in the
25 late 80’s because any contaminated water that passed beneath EMD at that time has long
26 since migrated beyond the District’s extraction wells. Waddell testified that EW-4 (if it is

27
28 ³ Waddell also testified that a DCE concentration of 156 ppb was measured at the site. That
sample, however, was taken in July 1988, long before remediation. (RT 2739:17-2740:8.)

1 ever operated) will capture only water that is either currently passing through EMD or
2 will soon be passing through EMD. (RT 2738:17-2739:16.)

3 That EMD is fully remediated is beyond any credible argument. In 2010, the
4 District, performed additional soil and groundwater sampling and testing at EMD.
5 Waddell was responsible for selecting the location of sampling sites and chose locations
6 based upon his determination as to where the greatest contamination had occurred or was
7 expected to be found at the site. (RT 2734:8-11; 2735:6-16.) Fifty-five soil samples were
8 collected and none showed VOC levels in excess of the cleanup goal of 1ppm. (RT
9 2725:9-18; 5288:13-21.)

10 Further, the groundwater sampling taken in 2010 completely refutes the notion
11 that past releases at EMD have caused OCWD to incur any remedial action. Waddell
12 admits that the 2010 groundwater samples demonstrate only low levels of contamination
13 and that these low levels are entirely consistent with levels of contamination coming onto
14 the site from upgradient sources. (RT 2736:20-2737:3; 2741:13-22.) The highest
15 concentration of TCE at any of the samples taken in 2010 was 4 ppb which is less than
16 the MCL and consistent with upgradient sources. (RT 2736:20-23.) The highest
17 concentration of DCE in 2010 was 7.3 ppb, which is slightly above MCL, but no higher
18 than DCE concentrations from groundwater samples upgradient of EMD. (RT 2741:13-
19 15.) This data plainly demonstrates that there is no perceptible contribution from the
20 EMD site to groundwater contamination as groundwater passes below EMD. (RT
21 5305:5-11.)

22 **2. EMD Is Not a Source of Groundwater Contamination at EW-4**

23 Waddell acknowledged that the redevelopment of the property and the
24 remediation activities in 1991 resulted in a substantial improvement in water quality
25 beneath EMD, as evidenced by the decreasing levels of contamination. (RT 2743:18-22.)
26 Waddell also acknowledged that since 2000, there has been a further significant decrease
27 in TCE and DCE concentrations in groundwater beneath EMD. (RT 2741:1-12.) He
28 acknowledged that unlike the experience common at other sites where rising water levels

1 result in a spike in contaminant levels, no spike of VOC concentrations have been
2 observed at EMD. (RT 2742:14-2743:17.)⁴

3 The primary basis for Waddell's opinion that EMD had been a source of DCE
4 contamination was his conclusion that there was too much TCA found under EMD in the
5 1980's and early 1990's to indicate an upgradient source of that contamination given the
6 half-life of TCA and the degradation rate of TCA to DCE. (RT 1680:5-1681:22.)
7 Waddell testified that the half-life of TCA is based upon groundwater temperature and
8 that at EMD, the half-life of TCA was 1.7 years. (RT 2713:5-14.) In concluding that no
9 upgradient source could have been responsible for the TCA found underneath EMD in
10 the 1980s and early 1990s, Waddell testified that he did not consider sampling taken at
11 well pairs AM-40/40A and AM-42/42A. He acknowledged that these two well pairs
12 were both upgradient of EMD and that both showed significant TCA contamination.
13 However, he opined that EMD was the source of the contamination at these well pairs
14 based upon his theory that a water leak at EMD "mounded" beneath the area of the
15 anodic room creating a perched zone that moved laterally upgradient to the east to a point
16 near AM-42 where that perched contaminated water entered the groundwater. (RT
17 1651:24-1652:12; 1701:8-1702:13.) Both Waddell's "age dating" and "mound" theories
18 have been thoroughly discredited by other experts, however.

19 On cross-examination, Waddell admitted that the TCA half-life of 1.7 years relied
20 upon by him is based upon a single study and that other scientific studies finding the
21 half-life to be twice as long contradicted his conclusions. He also conceded that half life
22 varies depending upon temperature and pH. (RT 3309:7-3310:8.) (RT 3310:9-3311:3.)

23 Glenn Tofani tried to replicate Waddell's conclusions and performed a similar
24 evaluation of the TCA found in the groundwater beneath EMD in the late 1980s and
25 early 1990s utilizing Waddell's age dating analysis. He determined that the TCA was

26 _____
27 ⁴ In fact, the only spike that occurred was a PCE spike from a release at Monitor Plating, not
28 EMD. (RT 2743:9-17.) This is further evidence that EMD is not a source because, as Tofani
testified, contaminant levels at EMD would have increased following a rise in the water table if
EMD had been a source. (RT 5320:22-5322:3.)

1 too old to have originated from EMD. Tofani testified that the data indicated a source of
2 TCA several thousand feet upgradient of EMD in the area of Crucible, pointing out that
3 Waddell himself had identified Crucible as a source of TCA contamination found at
4 EMD. (RT 5326:24-5327:21.)

5 Waddell's opinion that EMD was the source of the TCA found in the well pairs
6 AM-40/40A and AM-42/42A, based upon his "mound" theory, should be rejected
7 because no data supports it. As Tofani pointed out, Waddell's theory assumes that the
8 contaminated perched water beneath the anodic room travelled upgradient to the east for
9 about 650 feet and then entered the groundwater at or about AM-42/42A. However, the
10 well pair AM-40/40A is more than 500 feet farther east of AM-42/42A and is simply too
11 far upgradient to have been impacted by any mound of contaminated water entering
12 groundwater at AM-42/42A. (RT 5331:3-17.) Furthermore, in all of the well pairs both
13 upgradient and downgradient EMD, deep VOC levels are higher than shallow VOC
14 levels. This is inconsistent with the mound theory, which would have required a shallow
15 plume to be created as the contaminated perched water entered the shallow aquifer in the
16 area of AM-42/42A. (RT 5331:18-5332:3.) Moreover, if contaminated mounded water
17 had entered the groundwater at or near AM-42/42A, higher concentrations of
18 contaminated groundwater should have been present in FM-7A (downgradient) than in
19 AM-40A (upgradient), and they are not. (RT 5332:4-18.)

20 Even more significant is the absence of any perched water in almost all samples
21 taken at the EMD facility, both in the late 1980s while the facility was in operation and
22 in 1991 at the time of the no further action letter. The mounding theory would have
23 required that there be a very extensive perched groundwater zone across the site in order
24 to create a mound extensive enough to force groundwater to travel as far as 1150 feet
25 upgradient to the east. The absence of evidence of such a perched zone is wholly
26 inconsistent with Waddell's mounding theory. (RT 5333:11-19; 5334:2-5335:2; 5335:9-
27 18.) Waddell apparently invented his "mounding" theory to avoid using the AM-
28 40/40A and AM42/42A well pairs as upgradient sources because using these points leads

1 to the inevitable conclusion that upgradient sources adversely impacted EMD.

2 Comparing data from these two well pairs and also the upgradient well pair AM-
3 39/39A with data from downgradient well pairs FM-7/7A and FM1/1A conclusively
4 demonstrates an upgradient source of the TCA found at EMD in the late 1980s and
5 1990s. This data also establishes that upgradient concentrations of TCE are similar to or
6 slightly greater than downgradient concentrations. (Ex. 15723-1, RT 5303:5-21; Ex.
7 15723-2, RT 5304:18-5305:11.)

8 That EMD is not a source of VOC contamination requiring cleanup by OCWD's
9 system also is demonstrated by the VOC levels measured in the shallow, onsite
10 monitoring wells. As Glenn Tofani explained, if VOCs in the soil at or near the anodic
11 room impacted groundwater, elevated and potentially very elevated TCE levels should
12 have been detected near the surface of the aquifer at that location when, in fact, only
13 very low levels of TCE were detected. (Ex. 15724-1, RT 5310:23-5311:24.) Moreover,
14 the fact that VOC concentrations were higher at every well pair in the deep screen wells
15 than in the shallow wells is also indicative of a distant source. If EMD had been a source
16 of groundwater contamination, concentrations of contamination should have been greater
17 in the shallow screen wells than in the deep screen wells. (Ex. 15724, RT 5312:26-
18 5314:2.) For example, at the AM-42 well pair, which is close to Monitor Plating (the
19 source of PCE contamination under EMD), concentrations of PCE are significantly
20 higher in AM-42A, the shallow screened well, than in AM-42, the deep screened well.
21 (Ex. 15725, RT 5316:12-5317:23.)

22 The response of VOC levels to rainfall in the upgradient and downgradient wells
23 further supports the conclusion that EMD is not and was not a source of groundwater
24 contamination. If EMD were a source, contaminant levels should have spiked within a
25 couple of months after groundwater levels begin to rise. (Ex. 15726, RT 5320:22-
26 5321:24.) Despite very significant rainfall in the 2004-2005 timeframe, no spike in
27 contaminant levels around EMD occurred, except for the PCE spike in AM-42A, which
28 is close to the PCE source at Monitor Plating. (RT 5323:9-16.)

1 The District also unsuccessfully argued at trial that EMD was a source of 1,4
2 dioxane (dioxane) contamination. This assertion is based upon one unreliable “grab”
3 sample taken by the District downgradient EMD (NESD-GW1) in May 2009, which
4 supposedly showed a dioxane concentration of 11.7 ppb. Based on this one unreplicated
5 sample, the District contends that EMD is a source and that data point is higher than any
6 upgradient dioxane concentrations.⁵ The District is simply wrong on both counts.
7 Indeed, in making this assertion, the District is impeaching its own expert Waddell who,
8 when asked to identify the contaminants from EMD that impacted groundwater, listed
9 *only* TCE and DCE. (RT 1685:6-15.) In fact, Waddell opined that Vista Paint, a source
10 upgradient of EMD (and upgradient of NESD-GW1), was responsible for dioxane
11 contamination and was the source of the largest dioxane reading anywhere in the Project
12 area, namely, 691 ppb. (RT 1983:16-1984:1; 2831:11-23.)

13 The most significant source of dioxane in the Project area is the UOP facility
14 which released enormous quantities of dioxane to the sewer system. Steve Griffith,
15 UOP’s plant manager confirmed that UOP used more than 15,000 lbs. of dioxane
16 annually and that almost all of it was discharged to the sewer system. (Ex. 15857, pp. 3-
17 7.) Further, Fogg’s particle tracking analysis shows that dioxane from UOP would have
18 migrated and traveled through EMD. (RT 3836:9-10; 3837:19-20; 3838:15-3840:10;
19 3841:2-8.) Even Adam Hutchinson, a former OCWD project manager, admitted that
20 UOP was the source of a substantial plume of dioxane. (RT 4564:16-22.) And, finally,
21 as Northrop’s expert, John Lambie, testified, contaminant levels of dioxane upgradient of
22 EMD were higher than the 11.7 ppb detection at the downgradient grab sample at NESD-
23 GW1, and that Northrop was not a contributor of dioxane to groundwater. (RT 6593:4-8;
24 6732:32-6733:4; 6735:15-6736:9.)

25 ///

26 ///

27 _____
28 ⁵ Dioxane does not have a MCL. It has a notification of 1 ppb and a removal limit of
35 ppb. (RT 572:13-16; 6744:16-6745:6.)

1 3. **There Is No Contamination from EMD That Meets the**
2 **Remediation Objective for EW-4**

3 OCWD's extraction wells were installed at locations to capture areas of greatest
4 future threat (Ex. 708-22.) Thus, the Project was designed to have extraction wells
5 located and operated in capture areas where VOC concentrations exceeded ten times
6 MCLs, except for EW-4, which was to be located in an area where VOC concentrations
7 were greater than five times MCLs. (*Id.*; RT 2079:10-17.) It is indisputable that EW-4 is
8 unnecessary under the District's own remedial action objectives. (RT 5341:2-5342:2.)
9 Waddell, himself, acknowledges that TCE contamination beneath EMD is below the
10 MCL and that DCE contamination is only slightly above MCL and that both these levels
11 are no higher than the levels upgradient EMD. (RT 2736:20-2737:3; 2741:13-22.) Any
12 contention that EMD is a source of the dioxane to be treated by EW-4 is baseless. As set
13 forth above, the evidence clearly establishes that EMD is not a source of dioxane
14 contamination. Moreover, the drinking water standard for dioxane is 35 ppb (RT 4804:4-
15 16), and there is no evidence that dioxane has been detected at any level above 6.2 ppb in
16 EW-4. (Ex. 953-14.) Plainly, the source of this dioxane is either Vista Paint or UOP or
17 both. It is certainly not EMD. (RT 2831:11-20.)

18 Thus, there is no contamination from EMD that even reaches MCL or the NL for
19 dioxane. Therefore, there is no contamination from EMD that has been or will be
20 captured by EW-4. EW-4 is not necessary, not only because EMD is not contaminating
21 the groundwater but also because contaminant levels from any source that would be
22 captured by EW-4 are less than five times MCL. In short, the District has failed to prove
23 that EMD is a source of groundwater contamination requiring any remediation.

24 B. **Kester Is Not A Current Source of Groundwater Contamination**

25 1. **The Contaminated Soil at Kester Has Been Fully Remediated**

26 Northrop acquired the Kester site in 2001 at or about the time operations at the
27 site ceased. (RT 1351:22-1352:25.) PCE was stored at the site in 55 gallon drums in a
28 chemical storage area on the east side of the chemical mixing and storage room, and PCE

1 was mixed and repackaged at the site. (Ex. 1051-2.) Releases of PCE occurred in the
2 drum storage area along the eastern edge of the site. (RT 5197:18-24.) Early testing at
3 the site determined that there was PCE in the shallow soil, perched zone and groundwater
4 under the site. (RT 1302:9-15.) Prior to remedial activities at the site, PCE
5 concentrations in the shallow aquifer beneath Kester were 160 ppb. (Ex. 15713-3, RT
6 5216:13-5217:1.)

7 As with the EMD site, Northrop commissioned an extensive soil and groundwater
8 investigation at Kester. (RT 5201:2-12.) The Regional Board approved Northrop's
9 investigation and a pilot test for soil remediation. (RT 5202:2-21.) The pilot test was
10 successful and led to a remedial action plan ultimately approved by the Regional Board.
11 (RT 5202:25-5203:10.) Northrop implemented the soil vapor extraction (SVE) system
12 from October 2007 until June 2009 removing almost 1,000 pounds of VOCs. (RT
13 5205:4-17.) The Regional board issued a no further action letter regarding soil on
14 December 17, 2010. (RT 5205:14-23, 1337:15-1338:7.)

15 According to Tofani, the most significant effect of the soil cleanup was to remove
16 the source of potential groundwater contamination. (RT 5206:8-12.)

17 **2. The Perched Zone Contamination Will Be Remediated By**
18 **Northrop**

19 Contamination remains in the perched zone, and Northrop has conducted several
20 pilot tests to determine the most effective methodology for rectifying it. Northrop
21 completed a pilot test involving an injection of potassium permanganate to remove the
22 PCE from the perched zone. (RT 5206:13-5207:7.) Unfortunately, water levels dropped
23 making this type of remediation extremely difficult. Consequently, Northrop attempted a
24 second pilot test using a dual phase extraction system or a combination of SVE and water
25 extraction. (RT 5207:8-15.) Although Northrop submitted a Remedial Action Plan
26 (RAP) to the Regional Board proposing the dual phase extraction system, before the
27 system could be implemented, groundwater levels again rose and are now back to their
28 original level or even higher. (RT 5207:16-24.) Because of the changes in water

1 elevation, Northrop once again has revised its RAP and has submitted a revised RAP to
2 the Regional Board involving the injection of sodium permanganate to oxidize the PCE.
3 (RT 5208:5-12.) The Regional Board is currently evaluating the proposal, (RT 5208:13-
4 15), and will oversee Northrop's remediation of the perched zone. Rather than be
5 criticized for its efforts (as OCWD did at trial), Northrop's attempts to target a cleanup
6 with the most appropriate technologies should be applauded and, at a minimum,
7 demonstrates Northrop's commitment to take responsibility for the contamination caused
8 by it, or companies acquired by it.

9 Although contamination in the perched zone remains to be addressed, PCE
10 concentrations have fallen substantially since completion of soil remediation. For
11 example, at MW-1-95 (within the perched zone), concentrations have fallen from a high
12 of nearly 2,500 ppb in 2008 to 600 ppb at the most recent sampling occurrence in August
13 2011. (RT 5215:14-5216:8.)

14 **3. Kester No Longer is A Source of Groundwater Contamination**

15 Northrop acknowledges that its predecessor, Litton Industries, engaged in
16 activities that caused impacts to groundwater; however, as with the other two properties,
17 Northrop has diligently undertaken site investigation and remediation so that Kester no
18 longer poses a threat to groundwater. Prior to soil remediation, PCE levels were higher
19 at and downgradient of Kester, than were PCE levels upgradient Kester and coming onto
20 the site.⁶

21 OCWD and Northrop disagree as to whether Kester remains a source of
22 groundwater contamination since completion of the soil remediation. Although Waddell
23 claims that it is (RT 1348:10-16), the weight of evidence is against him. Waddell
24 testified that upgradient concentrations are three times lower than downgradient samples,
25 indicating an onsite source. (RT 1348:2-9.) He gave no specifics. Tofani, however,
26

27 ⁶ It is undisputed that PCE from upgradient sources contribute to the PCE at Kester, with the
28 Moore Business Forms site being a likely upgradient source. (RT 1300:9-17; 1327:24-1328:10;
1348:2-9.)

1 actually compared current contaminant levels in each of the four monitoring wells on the
2 Kester property with contaminant levels from all upgradient wells. The most recent
3 testing shows PCE concentrations in the four monitoring wells screened in the shallow
4 aquifer beneath Kester of 25 ppb (for MW-1 and MW-2) and 24 ppb (for MW-3 and
5 MW-4). (RT 2813:11-19; Ex. 15765-A, Table 2.) These concentrations are consistent
6 with the concentrations from all upgradient wells, which show PCE levels of
7 approximately 25 ppb. (RT 5221:16-21; Ex. 15714-2.) One such example is FM-5
8 located approximately 1,000 ft. upgradient of Kester which has averaged PCE
9 concentrations of 25 ppb (or more) for many years. (RT 5213:9-5214:8; Ex. 15713-1.)

10 Monitoring wells downgradient of Kester also show similar levels of PCE. The
11 closest downgradient monitoring well is approximately 1,500 ft. downgradient at Y-12
12 and shows similar levels of 25 ppb. (RT 5223:18-5224:12.)

13 The experts also disagree on the extent to which PCE contamination from Kester
14 has impacted groundwater. Waddell testified that PCE contamination from Kester has
15 been detected in sampling at EW-3 because Kester is the nearest source of the PCE at
16 EW-3. (RT 1339:15-1340:4.) Under cross-examination, however, this testimony was
17 impeached when Waddell admitted that the Aero Tech site and the Aero Scientific site,
18 both of which Waddell acknowledges as sources of PCE contamination, were upgradient
19 of and closer to EW-3 than Kester. (RT 2817:10 -2818:6.)

20 The simple truth is that soil remediation has not only removed PCE from the soil,
21 it also has reduced the source of further PCE contamination from Kester to the
22 groundwater. (RT 5217:2-4.) As a result, Kester is not contributing to PCE
23 contamination in the shallow aquifer. (RT 5208:19-25; 5224:2-12.) In addition, any
24 residual contamination in the perched zone will be remediated under the supervision of
25 the Regional Board. Even assuming that any groundwater contamination were to escape
26 the Kester site, the Y12 insitu circulation treatment well will capture it. Tofani explained
27 that if any contamination from Kester were to migrate downgradient, that contamination
28 would flow beneath the Y-12 site so that any system installed at or beyond Y-12 would

1 also deal with potential contamination from Kester. (RT 5343:7-26.) Waddell agrees that
2 the same extraction well that addresses Y-12 contamination will also address any Kester
3 contamination. (RT 1341:14-20.) Fogg himself conducted modeling that established the
4 efficacy of the Y-12 extraction well. (Ex. 15977, p 10-11.)

5 C. **Releases at Y-12 Did Not Cause the District to Incur Necessary**
6 **Remedial Action Costs**

7 1. **Y-12 is Not a Source of PCE Contamination**

8 Y-12 was constructed in 1962. Operations at the site ceased in 1994. (RT
9 1354:11-15; 1355:13-18.) Operations required both the use of a degreaser and a quench
10 tank, which was used to cool the floor beams after heat treatment had been applied. (RT
11 1358:3-17.) The quench tank was cleaned periodically with TCE. (RT 1358:16-17.) It is
12 undisputed that there were releases of TCE in the area of the quench tank that have
13 impacted groundwater. (RT 5225:2-4.) PCE was not used by Northrop at Y-12. (RT
14 2778:23-25; Ex. 1041-19.)

15 Relying on data from the Membrane Interface Probe (“MIP”) taken by Northrop’s
16 consultant, Waddell initially testified that Y-12 not only is a source of TCE but also PCE
17 contamination. During direct examination, Waddell opined that the higher levels of PCE
18 in the shallow soils pointed to Y12 being the source of contamination on its site as well
19 as on the adjacent Aero Scientific site. This testimony was thoroughly impeached on
20 cross-examination, however, when Waddell admitted that facts were “the exact opposite”
21 of what he had testified to on direct and that, in truth, the shallowest significant
22 contamination and the highest soil concentration of PCE was on the Aero Scientific
23 property. (RT 2797:10-16.) Moreover, Waddell also failed to take into consideration
24 extensive soil gas data testing performed at the time of the MIP tests, which also pointed
25 to Aero Scientific as the PCE source. (RT 2797:17-2801:10.) Simply stated, Y-12 is not
26 a source of PCE groundwater contamination. (RT 5240:12-21.)

27 ///

28 ///

1 2. **Site Remediation Is Near Completion**

2 After Northrop closed its operations, it commenced a site investigation followed
3 by a limited initial investigation, which did not identify any significant soil
4 contamination. Based on that data, the Regional Board issued a no further action letter
5 for soil, but it required ongoing groundwater monitoring. (RT 5225:17-5226:7; 5226:8-
6 24.) The Regional Board ultimately withdrew its no further action letter because the
7 groundwater data signaled that an onsite source remained. After that withdrawal, a
8 thorough investigation was performed to characterize and to delineate the extent of
9 contamination. (RT 5226:25-5228:16.)⁷ By 2008, the investigation had been completed
10 and Northrop had prepared and obtained approval from the Regional Board of a RAP
11 providing for SVE and dual phase extraction. (RT 5243:9-5244:7.) The remedial system
12 was started in August 2008, and, to date, has extracted, approximately 20,000 lbs. of
13 VOCs (RT 5244:17-19.) Recent modeling results indicate that 98% of the contamination
14 at the site, (including the contamination in the perched zone) has been remediated. (RT
15 5246:2-15.) Soil remediation is targeted for completion by 2014, at which time the site
16 will no longer be a source of groundwater contamination. (RT 5246:16-26.)

17 3. **Because Northrop is Remediating the Groundwater, EW-3 Is**
18 **Unnecessary**

19 Northrop is actively remediating groundwater at the Y12 site. (RT 5247:1-6.)
20 With approval from the Regional Board, a circulation well was installed on the
21 downgradient edge of the property to capture and decontaminate VOC impacted
22 groundwater from the shallow zone. (RT 5247:8-23); (RT 5252:11-20.) The initial
23 circulation well process generated a byproduct called bromate, which was not detected
24 for several months. As soon as it was discovered, the process was modified, and the well
25 has now been successfully treating contamination for over a year. The new system uses
26 ultraviolet light instead of zone. (RT 5252:23-5253:18; 5266:13-21.)

27 ⁷ Waddell, himself, acknowledged that Y-12 is the most monitored site in the project area.
28 (RT 655:15-19.)

1 Tofani testified that the circulation well has been effective in reducing VOC to
2 drinking water standards. (RT 5267:4-9.) Tofani further testified, based on data from
3 downgradient monitoring wells, that the contaminants have dropped significantly in
4 response to the soil and groundwater remediation activities. (RT 5267:10-17.) Current
5 estimates are that remediation of the perched zone will be complete within two years
6 (2014), at which point the circulation well will no longer be necessary because the site
7 will no longer be a source of elevated VOCs. (RT 5272:5-15.) Until then, the Regional
8 Board continues to oversee Northrop's remediation activities.

9 Even OCWD's expert Dr. Fogg ("Fogg"), applauded the efficacy of the
10 circulation well process. Fogg acknowledged that treatment at CW-1 (Northrop's
11 circulation well) will be successful in reducing contaminant levels to below MCLs. And,
12 importantly, his modeling showed the circulation well was more effective in reaching
13 MCLs than EW-3. (Ex. 15977, p. 10-11.)

14 Based on this evidence, it is clear that EW-3 is not necessary to address Y-12
15 contamination because the source of the contamination at Y-12 has almost completely
16 been removed and CW-1 will continue to operate until the site is no longer a source of
17 groundwater contamination. (RT 5342:18-5343:6.)

18 **III. ALTERNATIVELY, IF NORTHROP HAS ANY LIABILITY, THE**
19 **EVIDENCE HAS ESTABLISHED THAT ALLOCATION IS PROPER**

20 Northrop's expert, John Lambie provided a detailed allocation analysis appropriate
21 for the facts of this case; his allocation analysis assumed that the District project is
22 necessary, a proposition with which Lambie vehemently disagrees. (RT 6462:9-19.)
23 Lambie's analysis was also based on the assumption that the District had incurred
24 remedial costs of \$3.5 million dollars for extraction wells, monitoring wells, and
25 consulting costs in connection with the remediation project.⁸ (RT 6520:5-23.)

26 _____
27 ⁸ Moreover as said forth in the common brief, Northrop's contributions to VOC contamination
28 do not warrant a centralized treatment – treating upgradient sources and contaminates that
Northrop did not use.

1 A. **A Reasonable and Proper Basis Exists to Allocate 1.8% of the**
2 **District's Incurred Remedial Action Costs to Northrop**

3 Lambie testified that remedial action costs are commonly allocated among
4 multiple parties in commingled plumes. (RT 6520:24-6521:25.) The “standalone” cost
5 allocation method which he employed is well-described in the literature and is generally
6 accepted among environmental engineers. (RT 6521:26-6523:1.) This method allocates
7 liability based upon the cost of treatment for each chemical. (RT 6523:2-6524:5.)

8 The United States Supreme Court approved this method in *Burlington Northern &*
9 *Santa Fe Railway Co., v United States*, (2009) 556 US 599. In *Burlington*, the Court
10 approved apportioning the costs of remediation as opposed to apportioning the
11 contamination. (*Id.* at pp. 615-619). (See also Cal. Health & Safety Code §25363 which
12 similarly provides for allocation by remediation costs.)

13 Lambie calculated the treatment costs for each of the eight chemicals to be
14 remediated by the project based on the District's own costs.⁹ Cost allocation involved
15 prorating the District's costs for the area affected by the chemical to be treated. (RT
16 6525:22-6525:3.) Lambie utilized the District's treatment objective for VOCs of five
17 times the MCLs and then determined which part of the extraction well system and
18 pipeline would be necessary for the treatment of each chemical in order to arrive at a
19 total treatment cost for each chemical. (RT 6528:10-6529:14; 6532:7-20.) Lambie
20 determined, for example, that only three of the wells (EW-1, 2, and 2A) would be
21 necessary for the treatment of perchlorate. (RT 6535:7-13.)

22 Utilizing the district's own capital and operation and maintenance costs, Lambie
23 determined the cost to treat separately, on a standalone basis, each chemical as if it were
24 the only chemical being treated. (RT 6537:25-6538:5.) (RT 6538:3-11.) Based on this
25 approach, Lambie determined the portion of the project costs allocable to each chemical
26 by adding up the total remediation costs for all of the eight chemicals and dividing that

27 ⁹ These are TCE, PCE, DCE, 1, 4 dioxane, perchlorate, nitrates, trichloropropane (TCP) and
28 dichloroethane (DCA). (RT 6523:13-6524:5.)

1 total by the costs for each of the chemicals. (RT 6538:12-6539:11.)

2 Having determined the percentage of treatment costs for every chemical, Lambie
3 then calculated Northrop's contribution of each chemical by performing a mass
4 calculation to determine the total mass of each of the chemicals in the Project area and
5 then the percentage of that mass contributed by Northrop. (RT 6549:11-6550:23.) This is
6 a widely accepted methodology. (RT 6551:4-6; 6553:16-6554:5.) Lambie also utilized
7 the model prepared by plaintiff's expert, Fogg, to determine where the outer limits of
8 capture would be for the District's extraction wells. (RT 6552:3-10.) Lambie's natural
9 attenuation rates were based upon studies and EPA guidance documents from which he
10 calculated attenuation rates for each of the chemicals. (RT 6479:17-6481:7.)¹⁰

11 Lambie next calculated Northrop's possible contribution to that plume based upon
12 the actual mass of each chemical plume. For example, at EMD, he looked at
13 concentrations of TCE both upgradient EMD facility and downgradient the facility
14 (adjusted for natural attenuation) to see where it was likely that EMD contributed TCE to
15 the plume and then, if so, what percentage of the TCE in the area was attributable to
16 EMD. (RT 6572:19-6573:8.)

17 Based upon his analysis, Lambie estimated that if the District had incurred 3.5
18 million dollars in costs as part of the North Basin Groundwater Protection Project,
19 Northrop's allocable share of that cost is 1.8%. (RT 6598:9-20.) Using the same
20 methodology, Lambie was able to assign percentages to several other parties, namely,
21 2.6% to Aerojet, 6.5% to Johnson Controls, 0.5% to Chicago Musical, and 2.3% to AC

22 _____
23 ¹⁰ Accounting for natural attenuation required Lambie to adjust concentrations from sites by
24 increasing concentrations in upgradient wells. This analysis resulted in Lambie allocating
25 Northrop's EMD site a significant portion of the costs to remediate DCE. Lambie made clear,
26 however, that if he were to assume (as did both Waddell and Tofani) that natural attenuation did
27 not occur in the project area, he (like Tofani) would not have allocated any share to EMD
28 because the unadjusted data shows no difference in contamination concentrations between the
wells upgradient and downgradient EMD. (RT 6581:3-6582:1.) More importantly, both Lambie
and Tofani agree that EMD is not a current source of contamination and that EW-4, the
District's extraction well intended to capture contamination from EMD, is unnecessary. (RT
5341:2-5342:2; 6532:10-23.)

1 Products. (RT 6598:22-6604:11.)

2 Lambie's analysis was based upon the District's data, Fogg's modeling, and
3 programs and methodology that are widely accepted by environmental scientists.

4 Lambie's testimony was not impeached, and the District offered no testimony to rebut
5 his conclusions. The evidence establishes a proper and reasonable basis for allocating
6 1.8% of the District's incurred remedial action costs (and any future remedial action
7 costs) to Northrop.

8 **B. A Reasonable and Proper Basis Exists for Allocation on Multiple**
9 **Other Grounds**

10 **1. Waddell's Plume Maps**

11 Apart from Lambie's cost allocation analysis, there are several other bases for
12 reasonable allocation. Geographical considerations alone make a compelling case for
13 allocation. All three Northrop sites are near the western edge of the Project area,
14 downgradient almost every other site within the Project area. Waddell's own plume
15 maps (Ex. 10146-53 and 10161) reflect multiple plumes, most of which are, with respect
16 to Northrop, noncontiguous areas of contamination. Both of these plume maps
17 demonstrate multiple separate areas of contamination unrelated to Northrop. By far the
18 largest plume on both of Waddell's plume maps is the AC Products' PCE plume. (RT
19 2854:25-2855:1; 2766:7-11.) Waddell even admitted that estimates could be made as to
20 the amount of contaminants in each separate plume. (RT 2769:23-2770:4.) Fogg also
21 testified that there was sufficient data to perform a mass allocation for some sites (RT
22 3747:17-21.) It is clear from both Waddell's testimony and his plume maps that the
23 plumes he attributes to the Northrop sites represent only a small percentage of the
24 contamination to be remediated by the project.

25 **2. Allocation by Extraction Well**

26 The evidence presented also supports a geographical allocation based on the
27 location of the five extraction wells and the extent to which these extraction wells are
28 intended to capture contamination from the various defendants' sites. Of the five

1 extraction wells, it is undisputed (and Waddell himself has so testified) that extraction
2 wells 1 and 2 will not capture contamination released at any Northrop site. Waddell
3 opined that EW-3 will capture contamination from both Y-12 and Kester and that EW-4
4 will capture EMD contamination. As set forth above, however, the evidence is
5 overwhelming that EMD is not a source of groundwater contamination and, therefore,
6 EW-4 will not capture any EMD contamination. Thus, only one of the five extraction
7 wells constructed to date, EW-3, could address groundwater contamination from the
8 Northrop sites.

9 **3. Mass Allocation Estimates**

10 An even more compelling basis for an apportionment is the volumetric evidence.
11 If Northrop is to be apportioned a share of the project costs, that share can only be based
12 upon the cost to clean up contaminants used and released by Northrop. Northrop can
13 have no liability for the costs to clean up contaminants not used nor released at any of the
14 Northrop sites. Thus, Northrop cannot be allocated any share of the costs to clean up
15 perchlorate, nitrates, dioxane, DCA, and TCP, because Northrop did not cause this
16 contamination. As set forth more fully in the defendants' common brief, the District is
17 responsible for the perchlorate and nitrate contamination. The dioxane contamination
18 was caused by Vista Paint and/or UOP, and there is no evidence that Northrop (or any
19 other defendant) caused DCA or TCP groundwater contamination.

20 The evidence has established that the cleanup costs for perchlorate are 9.3% of the
21 project costs (RT 6546:13-17) and for nitrates, 16.6%. (RT 6547:3-6.) Similarly, the
22 evidence has established that 11.1% of the project's costs are for dioxane treatment (RT
23 6546:2-5) and 10.1% are for TCP and DCA. (RT 6547:11-17.) Thus, costs to clean up
24 chemicals of concern neither used nor released by Northrop amount to 47% of the total
25 project costs. The District knew that around 50% of the costs of the project were not
26 attributable to any PRP as evidenced by the District's 2005 budget for the project which
27 reflected a 50/50 split of the capital costs between the District and PRPs. (RT 1507:17-
28 1508:18.)

1 A volumetric allocation with respect to the remaining 53% of the cleanup costs is
2 both feasible and reasonable with respect to Northrop. The three VOCs used and
3 released by Northrop at its sites are PCE, TCE, and TCA, which has now biodegraded
4 into DCE. As Lambie explained, the total combined mass of PCE, TCE, and DCE within
5 the project area is 29,221 lbs., made up of 11,792 lbs. PCE, 13,772 lbs. TCE, and 3,657
6 of DCE. (Ex. 15912-75.) Northrop's total contribution to those three VOCs is 2,202 lbs.
7 made up as 287 lbs. of PCE, 1,430 lbs. of TCE, and 485 lbs. of DCE. (Ex. 15912-76.)
8 Northrop's contribution to the contaminant mass of these three VOCs in the project area,
9 therefore, is approximately 7.6%.

10 Based on the above, Northrop's overall contribution to the total project costs is
11 less than 4%, representing 7.6% of the 53% of costs required for PCE, TCE, and DCE
12 contamination. This evidence establishes a reasonable basis to allocate to Northrop a
13 share of no more than 4% of the costs incurred and to be incurred by the District in
14 connection with the project.

15 **4. Per Capita Allocation**

16 A further basis for divisibility is a per capita approach based upon the likely
17 number of PRPs responsible for the groundwater contamination in the aquifer. In *MTBE*
18 *Products Liability Litigation*, (S.D.N.Y. 2006) 447 F.Supp.2d 289, the court held that
19 where there were multiple defendants in the action, each defendant's contribution to the
20 contamination was likely to be very small and that in itself was sufficient reason to
21 support allocation. (*Id.* at 301.) The *MTBE* court noted that typically courts apply joint
22 and several liabilities only in cases involving a small number of defendants. (*Id.* at 303).

23 More recently, the MTBE court revisited the matter and reaffirmed its ruling
24 determining that even though there were less than 20 defendants, the number of
25 defendants provided a sufficient basis for allocation. The court explained that "if ten
26 manufacturers had an equal share in a spill, then there would still be too many tortfeasors
27 to permit joint and several liability. The Restatement sets an even stricter limitation
28 wherein it notes that no court has permitted joint and several liability in similar

1 circumstances when there were more than two or three tortfeasors.” (*In Re MTBE*
2 *Products Liability Litigation*, (S.D.N.Y. 2009) 643 F.Supp.2d 461, 468-469.)

3 Here, the evidence suggests multiple sites contributed to the groundwater
4 contamination. Waddell himself identified more than 20 sites that he concluded were
5 definitely sources of groundwater contamination and another nine or ten that were likely
6 sources of groundwater contamination. (RT 1730:20-1731:9.) In addition, Waddell
7 conceded that he had failed to adequately consider a number of drycleaners in the project
8 area who had used PCE; he admitted that drycleaners are a notorious source of PCE
9 contamination even when their PCE is properly discharged through the sewer system
10 because sewer leakage is ubiquitous. (RT 2860:15-22; 2861:17-24; 2862:16-2863:4;
11 2864:5-8; 2865:15-18; 2866:6-15; 2866:26-2867:8; 2867:13-23; 2869:6-17; 2870:9-18.)
12 Waddell also admitted that at the time he prepared his report, he was unaware of the
13 existence of a number of drycleaners in the project area who used PCE and,
14 consequently, he failed to consider them as a source of PCE contamination. (RT
15 2875:26-2876:9; 2877:7-26; 2878:7-23; 2875:6-14.)

16 Waddell also admitted that it was likely that there were as many as a hundred
17 additional sites using VOCs that he had failed to consider. (RT 2880:24-2881:4.)
18 Finally, he further admitted that it was very likely that more sites released VOCs to the
19 subsurface causing groundwater contamination than had been identified by him in his
20 report. (RT 2882:20-2883:2.)

21 As the *MTBE* court noted, even if there were only 10 sites that contributed to the
22 groundwater contamination, that number itself would make it “fundamentally unfair to
23 hold these defendants jointly and severally liable.” (*In Re MTBE Products Liability*
24 *Litigation* supra 447 F.Supp.2d at p. 303). Given the overwhelming likelihood that there
25 are at least 30, but more likely something approaching 100 sites, that contributed to the
26 contamination, no defendant should be allocated more than a percent or two of the
27 Project costs to date (or in the future).

28 ///

1 C. **In Any Event, Northrop's Liability Is Capped By the Cost of Modular**
2 **Chlorinated Treatment**

3 The District is seeking a declaratory judgment that defendants are jointly and
4 severally liable for the future remediation costs incurred by the District during the
5 District's normal processes for incurring such costs. As set forth above, and assuming
6 that any centralized treatment is reasonable and necessary, Northrop's share of any costs
7 that have been incurred or will be incurred by the District in connection with the
8 remediation project is either 1.8% or 4.0%, depending upon the method used to allocate.
9 However, Northrop's liability should not exceed what it would have cost to install VOC
10 only remediation (approximately \$1 million capital cost per system).

11 Tofani testified that EMD is not contributing to groundwater contamination and
12 that no remediation is required at EMD. He testified, however, that if one were to
13 assume that remediation is required to capture contamination from EMD, the cost today
14 of a remediation system (both capital and O&M costs) operated for 30 years would be
15 \$6,500,000 if the system included treatment for dioxane, and \$4,000,000, if it did not.
16 (RT 5344:1-11.) He calculated this cost using the District's own proposed treatment
17 system for standalone (modular) wellhead treatment. (RT 5344:12-5345:13.) That
18 treatment system was fully designed by the District and in 2001, and its Board even
19 approved installation of the system to be located immediately downgradient of Y-12 to
20 clean up Y-12 and other upgradient contamination. (RT 5346:11-20; 5347:19-22.) The
21 treatment system was not implemented however because the District failed to exercise its
22 powers of condemnation to acquire the property on which the system was to be installed
23 and then decided to modify the system and adopt a centralized treatment plant approach
24 because of the discovery of perchlorate. (RT 5347:23-5348:7.) Adam Hutchinson, the
25 project manager at the time, admitted that the site chosen for location of the extraction
26 well would have been a good location for an extraction well and confirmed that it was
27 the discovery of perchlorate in other portions of the project area that caused the District
28 to abandon the modular system. (RT 4558:8-4560:1.) Virginia Grebbien, the general

1 manager of the District at the time, testified that she had recommended approval of the
2 site chosen for location of the extraction well and had also approved the installation of
3 the modular wellhead treatment system because it was cost effective. (RT 1530:2-11.)

4 Tofani testified that the cost to install that system today (whether for EMD or Y-
5 12), would be \$6,500,000, inclusive of O&M and inclusive of advanced oxidation
6 treatment for dioxane. He calculated this cost by adjusting the District's 2002 estimate
7 of \$1,300,000 to present day cost using the producer's price index, which incorporates
8 cost increases in all of aspects of the labor and materials that were included in the
9 project. (RT 5346:21-5347:18; 5349:1-26.)¹¹ To confirm the accuracy of his calculation,
10 Tofani also sought out quotations for some of the materials that would be used in the
11 system. (RT 5482:12-23.)

12 Tofani testified that this system could easily be employed at a location suitably
13 downgradient EMD and that, in fact, AC Products is presently operating a similar
14 system. (RT 5348:8-26.) Waddell himself acknowledged that the system operated by AC
15 Products has successfully resulted in significantly reducing contamination levels and that
16 the system is effective. (RT 1758:2-10.) Tofani testified that EW-4 could be operated as
17 a self-contained system as originally proposed by the District utilizing the existing wells
18 that have been installed. (RT 5352:20-25.) Tofani testified that at EMD, running the
19 system for nine years would be sufficient under any circumstances to complete adequate
20 remediation. The cost of operating the system for nine years would be \$4,100,000 as
21 opposed to \$6,500,000 if the system were to run for 30 years. (RT 5351:13-24.) These
22 costs include the costs of 1,4-dioxane treatment. If 1,4-dioxane treatment were not
23 included, the cost of operating the system for nine years would be \$3,000,000 and
24 \$4,300,000 if the system were to run for thirty years. (RT 5352:16-19; 5349:4-8.)¹²

25 _____
26 ¹¹ The 1.3 million included costs to treat dioxane. Without dioxane treatment the cost would
have been \$912,000. (RT 5346:21-25.)

27 ¹² As set forth above, the evidence is overwhelming that EMD is not the source of the dioxane
28 that the District proposes to treat and that the most likely sources of that dioxane are Vista Paint
and UOP.

1 A similar system could be installed and operated in the area of EW-3 to address
2 Y-12 contamination and the cost of that treatment would be less than at EMD, namely,
3 \$4,300,000 if operated for thirty years, and \$3,000,000 if operated for ten years (it is
4 undisputed that advanced oxidation treatment for dioxane is not required for Y-12). (RT
5 5348:24-5349:8; 5352:16-19.) Tofani has estimated that it would take no more than ten
6 years at that location to bring contaminant levels below MCL. (RT 5351:8-15.) There is,
7 of course, no need to install any system in the area of EW-3 to address Y-12
8 contamination because Northrop has already installed its circulation well CW-1 in the
9 same area and that well is effectively treating contamination from Y-12.

10 It is undisputed that no separate remediation system is required for Kester because
11 Y-12 is immediately downgradient Kester and both Waddell and Tofani agree that any
12 extraction well that captures Y-12 contamination will similarly capture Kester
13 contamination. (RT 1341:14-17; 1433:25-1434:3; 5343:7-26).

14 Accordingly, if the court were to conclude that EMD is a source of contamination
15 requiring treatment, the present value of the cost of installing and operating such a
16 treatment system is between \$3,000,000 and \$6,500,000, depending upon whether the
17 system is to operate for nine years or 30 years and whether Northrop should be
18 responsible for the dioxane treatment. Similarly, if an additional treatment system is
19 required for Y-12 and Kester, the cost of that system is between \$3,000,000 and
20 \$4,000,000, depending upon whether the system operates for ten years or thirty years.

21 **IV. CONCLUSION**

22 For over twenty years, Northrop Grumman has diligently worked to remediate its
23 sites. Moreover, even if OCWD never builds the Project, Northrop will, as required by
24 the Regional Board, cleanup all remaining contamination caused by it.

25 The evidence shows that the Project was primarily motivated by OCWD's need to
26 treat nitrate and perchlorate contamination caused by OCWD itself and not any historic
27 releases by Northrop. The cost for that regional project cannot be foisted on a private
28 party absent a showing of causation. OCWD has failed to meet that burden and its first

1 two causes of action should be dismissed accordingly and judgment entered for
2 Northrop.

3
4 DATED: September 5, 2012 LEWIS BRISBOIS BISGAARD & SMITH LLP

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